# MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION (A Component Unit of La Crosse County, Wisconsin)

FINANCIAL STATEMENTS
December 31, 2013 and 2012

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## **Independent Auditors' Report**

Board of Directors Mississippi Valley Health Services Commission West Salem, Wisconsin

## **Report on the Financial Statements**

We have audited the accompanying financial statements of Mississippi Valley Health Services Commission, a component unit of La Crosse County, Wisconsin, as of and for the years ended December 31, 2013 and 2012 and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Mississippi Valley Health Services Commission, a component unit of La Crosse County, Wisconsin as of December 31, 2013 and 2012, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Milwaukee, Wisconsin

Clifton Larson Allen LLP

July 3, 2014

### **SUMMARY**

On July 1, 2009, Mississippi Valley Health Services Commission (MVHS) was formed through an Intergovernmental Agreement executed on behalf of eleven Wisconsin counties under Wisconsin Statute 66.0301. The counties involved in the original agreement are La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau. In 2010, Outagamie and Winnebago counties joined the commission, which brought the total to thirteen counties. The Commission was formed to jointly operate the former Lakeview Health Center, which was operated as an enterprise fund of La Crosse County. The purpose of the Commission is to provide nursing home services for the elderly and developmentally disabled in a regional area and to jointly share in the cost of providing these services based on the residency of each patient.

MVHS's comparative financial statements are presented in accordance with generally accepted accounting principles. The audited statements cover the years ended December 31, 2013 and 2012.

### **FINANCIAL RESULTS**

- MVHS reported net position of \$1,205,986 at December 31, 2013 compared to \$1,682,041 at December 31, 2012.
- Operating revenues for the year ended December 31, 2013 were \$9,954,088, while operating revenues for the year ended December 31, 2012 were \$10,562,639.
- Operating expenses for the year ended December 31, 2013 were \$11,487,615, while operating expenses for the year ended December 31, 2012 were \$11,917,808.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to MHVS's financial statements. The financial statements are comprised of two components: financial statements and notes to the financial statements.

The statement of net position presents the assets and liabilities of MVHS, with the difference between the two reported as net position. Over time, increases or decrease in net position may serve as a useful indicator of whether the financial position of MVHS is improving or deteriorating.

The statement of revenues, expenses, and changes in net position presents how MVHS's net position changed during the years ended December 31, 2013 and 2012.

### STATEMENTS OF NET POSITION

A comparative summary of MVHS's Statements of Net Position follows below:

# Condensed Statements of Net Position December 31, 2013, 2012 and 2011

	<u>2013</u>		<u>2012</u>		<u>2011</u>
Current assets Current restricted assets	\$	1,262,693 31,105	\$	1,737,520 31,560	\$ 2,130,700 33,230
Total assets	\$	1,293,798	\$	1,769,080	\$ 2,163,930
Current Liabilities		87,812		87,039	 129,247
Total Liabilities	\$	87,812	\$	87,039	\$ 129,247
Net position: Unrestricted net position	\$	1,205,986	\$	1,682,041	\$ 2,034,683
Total net position	\$	1,205,986	\$	1,682,041	\$ 2,034,683

At December 31, 2013, 2012, and 2011 assets were primarily accounts receivables from governments and patients for services totaling \$968,349, \$1,305,137 and \$1,873,096, respectively and 2) equity in pooled cash held by La Crosse County totaling \$325,449, \$463,943, and \$290,834 for cash management services.

Liabilities at December 31, 2013, 2012 and 2011 include patient accounts managed by MVHS of \$31,105, \$31,560 and \$33,230, with \$0, \$0 and \$6,694 in unearned revenue and accounts payable of \$56,707, \$55,479 and \$89,323, respectively.

The MVHS statement of net position does not include any capital assets, as all property and equipment are leased from La Crosse County as described in Note 4 to the financial statements.

## STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

A summary of MVHS's Statements of Revenues, Expenses and Changes in Net position follows below:

# Revenues, Expenses, and Changes in Net Position Years Ended December 31, 2013, 2012 and 2011

	<u>2013</u>		<u>2013</u>		2012		<u>2011</u>
Operating revenues	\$	9,954,088	\$	10,562,639	\$ 10,895,827		
Contracted personnel services Rent and lease charges Other operating expenses		9,277,184 751,732 1,458,699		9,549,786 757,933 1,610,089	10,413,638 758,740 1,643,316		
Total expenses		11,487,615		11,917,808	12,815,694		
Loss before nonoperating revenues		(1,533,527)		(1,355,169)	(1,919,867)		
Interest Intergovernmental revenue Contribution to La Crosse County		175 1,057,297 -		38,041 1,579,486 (615,000)	49,856 1,339,602 -		
Change in net position		(476,055)		(352,642)	 (530,409)		
Net position	\$	1,205,986	\$	1,682,041	\$ 2,034,683		

MVHS reported operating loss of \$1,533,527, \$1355,169 and \$1,919,867 for the years ended December 31, 2013, 2012 and 2011, respectively. Intergovernmental revenue from the intergovernmental transfer program (IGT) program is used by the facility to offset operating losses.

Operating revenues include medical assistance, private pay revenue from patients, and the per diem charge to member counties. Medical assistance revenues comprised \$5,986,557 or 54% of total revenues, the IGT accounted for \$1,057,297 or 9% of total revenues, and the per diem charge accounted for \$2,606,523 or 24% of total revenues.

The schedule following shows the comparison of total operating revenues to total operating expenses for the years ended December 31, 2013, 2012 and 2011:

	<u>2013</u>	<u>2012</u>	<u>2011</u>
Operating revenues	\$ 9,954,088	\$ 10,562,639	\$ 10,895,827
Operating expenses	11,487,615	11,917,808	12,815,694
Operating revenues as a percentage of operating expenses	86.65%	88.63%	85.02%

MVHS contracts with La Crosse County to provide certain services. This is explained in Note 4 and Note 5 in the notes to the financial statements.

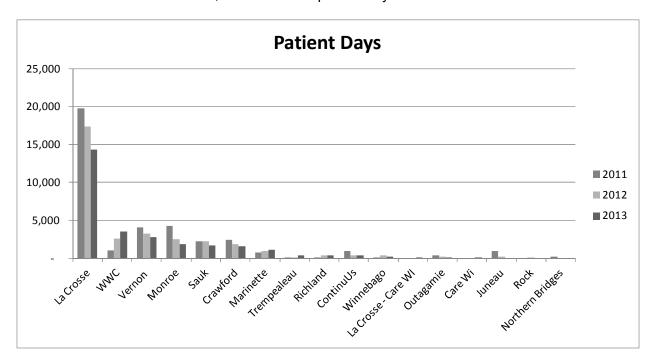
### **ECONOMIC FACTORS**

Economic factors affecting MVHS from the state and federal level include the fact that Medicare and Medicaid rates continue to be less than what is needed to cover the basic costs of care. By creating MVHS as a regional entity, counties have the option of becoming a member and placing clients at MVHS's facility at a cost much less than placing them in a State institution. Also, at the 2013 annual meeting, the board voted to keep the rate per day at \$64.06 per day for 2014. The rate charged for 2013 was \$64.06 per day and for 2012 was \$59.86 per day. By increasing this rate, the cost is shared by all counties and will allow MVHS to continue to serve as a regional entity at a reasonable cost.

The following schedule compares the number of patient days billed to each participating entity for the per diem rate for the years ended December 31, 2013, 2012 and 2011.

	<u> 2013</u>	<u>2012</u>	<u>2011</u>
CareWI	61	-	-
Chippewa	-	-	-
ContinuUs	360	410	913
Crawford	1,584	1,850	2,442
Juneau	-	228	980
La Crosse	14,305	17,317	19,733
La Crosse - Care WI	114		
La Crosse - Western Wisconsin Cares	12,194	12,480	9,995
Marinette	1,109	926	727
Monroe	1,860	2,497	4,292
Northern Bridges	-	-	191
Outagamie	99	168	365
Richland	392	366	86
Rock	-	141	-
Sauk	1,670	2,261	2,219
Trempealeau	400	90	96
Vernon	2,814	3,240	4,086
Western Wisconsin Cares	3,523	2,570	1,070
Winnebago	195	364	68
Total patient days	40,680	44,908	47,263

As indicated in the chart below, the number of patient days has declined since 2010.



### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Commission's finances for all those with an interest in their finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Mississippi Valley Health Services Commission, 400 4<sup>th</sup> Street North, Room 2150, La Crosse, Wisconsin 54601.

# MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF NET POSITION December 31, 2013 and 2012

ASSETS		<u>2013</u>		<u>2012</u>
Current assets:				
Cash - equity in pooled cash held by La Crosse County				
Unrestricted	\$	294,344	\$	432,383
Restricted		31,105		31,560
Receivables		968,349		1,305,137
Total assets		1,293,798	_	1,769,080
LIABILITIES				
Current liabilities:				
Accounts payable and other current liabilities		56,707		55,479
Deposits payable from restricted assets		31,105		31,560
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Total current liabilities		87,812		87,039
NET POSITION	_			
Unrestricted	\$	1,205,986	<u>\$</u>	1,682,041

# MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

# For the Years Ended December 31, 2013 and 2012

		<u>2013</u>	<u>2012</u>
OPERATING REVENUES			
Charges for services	\$	9,908,143	
Other operating revenue	_	45,945	54,816
Total operating revenues		9,954,088	10,562,639
OPERATING EXPENSES			
Contracted personnel services		9,277,184	9,549,786
Rent and lease charges		751,732	757,933
Supplies		684,790	700,826
Purchased services and repairs		407,844	492,178
Travel and training		19,006	17,497
Provider tax assessment		325,490	373,880
Unassigned expenses	_	21,569	25,708
Total operating expenses	_	11,487,615	11,917,808
Operating loss	_	(1,533,527)	(1,355,169)
NONOPERATING REVENUES (EXPENSES)			
Intergovernmental revenue		1,057,297	1,579,486
Interest income		175	38,041
Contribution to other governmental entity		-	(615,000)
Nonoperating revenues	_	1,057,472	1,002,527
CHANGES IN NET POSITION		(476,055)	(352,642)
NET POSITION, BEGINNING	_	1,682,041	2,034,683
NET POSITION, ENDING	\$	1,205,986	<u>\$ 1,682,041</u>

The accompanying notes are an integral part of the financial statements.

# MISSISSIPPI VALLEY HEALTH SERVICES COMMISSION STATEMENTS OF CASH FLOWS

# For the Years Ended December 31, 2013 and 2012

	<u>2013</u>	<u>2012</u>
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers and users  Miscellaneous revenue  Payments to suppliers and others  Net cash flows used in operating activities	\$ 10,307,716 45,945 (11,486,387) (1,132,726)	54,816
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Intergovernmental aids Contribution to other governmental entity Net cash flows provided by non-capital financing activities	994,057	2,087,246 (615,000) 1,472,246
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	175	38,041
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(138,494)	173,109
CASH AND CASH EQUIVALENTS, BEGINNING	463,943	290,834
CASH AND CASH EQUIVALENTS, ENDING	\$ 325,449	\$ 463,943
RECONCILIATION OF OPERATING INCOME TO NET CASH USED IN OPERATING ACTIVITIES Operating loss Adjustments to reconcile operating income to net cash used in operating activities: (Increase) decrease in accounts receivable Increase (decrease) in accounts payable Increase (decrease) in unearned revenue Increase (decrease) in deposits payable	\$ (1,533,527) 400,028 1,228 - (455)	\$ (1,355,169) 60,199 (33,844) (6,694) (1,670)
Net cash flows used in operating activities  RECONCILIATION OF CASH AND CASH EQUIVALENTS	\$ (1,132,726)	
TO THE STATEMENT OF NET POSITION  Unrestricted  Restricted  TOTAL CASH AND CASH EQUIVALENTS	\$ 294,344 31,105 \$ 325,449	\$ 432,383 31,560 \$ 463,943
	<u> </u>	<u> </u>

The accompanying notes are an integral part of the financial statements.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

# A. Reporting Entity

Mississippi Valley Health Services Commission (MVHS), a component unit of La Crosse County, Wisconsin was created in 2009 by an Intergovernmental Agreement under Wisconsin Statute 66.0301 between eleven Wisconsin counties, including La Crosse, Monroe, Vernon, Crawford, Sauk, Juneau, Richland, Marinette, Rock, Chippewa, and Trempealeau. Outagamie and Winnebago counties were added as members in 2010. MVHS provides nursing home services for the elderly and developmentally disabled.

This report includes all of the funds of MVHS. The reporting entity for MVHS consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. MVHS presently does not report any component units.

# B. Basis of Presentation and Accounting

MVHS's basic financial statements are presented on the full accrual basis of accounting and conform to accounting principles generally accepted in the Unites States of America. MVHS follows all pronouncements of the Governmental Accounting Standards Board.

The accounts of MVHS are organized on the basis of a proprietary fund type, specifically an enterprise fund. The activities of this fund are accounted for with a separate set of self-balancing accounts that comprise MVHS's assets, liabilities, net position, revenues, and expenses. Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Additionally, Generally Accepted Accounting Principles (GAAP) requires the use of enterprise funds to account for activities (i) that are financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity; (ii) that are required by laws or regulations that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues; or (iii) that the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# **B.** Basis of Presentation and Accounting (Continued)

The accounting and financial reporting treatment applied to MVHS is determined by its measurement focus. The transactions of MVHS are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the statements of net position. Net position (i.e. total assets net of total liabilities) are segregated into net investment of capital assets; restricted; and unrestricted components. MVHS has only unrestricted net position.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of MVHS are charges to patients for services received, along with a daily assessment rate for each patient day for residents coming from a participating county. Operating expenses for MVHS include the cost of contracted services and rent, administrative expenses, and other supplies and taxes of MVHS. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is MVHS's policy to use restricted resources first, and then unrestricted resources as they are needed.

Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or an economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided. Where appropriate, receivables are reduced by the estimated portion that is expected to be uncollectible.

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### C. Cash

The cash accounts of MVHS are pooled with La Crosse County, Wisconsin in order to facilitate the management of cash. The balance in the pooled cash account is available to meet current operating requirements.

For the purposes of the statement of cash flows, MVHS considers cash equivalents to include cash and investments having an original maturity of three months or less when purchased.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. Receivables

Receivables are recorded at their net value. Receivables include private pay balances, medical assistance and medicaid, County daily assessments, and Title XIX intergovernmental transfer program payments. The carrying value of receivables is reduced by a valuation allowance that reflects MVHS's best estimate of amounts that will not be collected. At December 31, 2013 and 2012 MVHS's management determined that an allowance was not necessary.

### E. Restricted Assets

Restricted assets consist of the amounts held by for deposits owed to the resident's of MVHS.

### F. Net Position

Net position consists of the various net earnings from operating income, nonoperating revenues and expenses, and capital contributions. Net position is classified in the following components:

- Restricted net position consists of net position with constraints placed on their use either by 1) external groups, such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position All other net position that do not meet the definition of "restricted" or "net investment of capital assets."

## **NOTE 2 - CASH AND CASH EQUIVALENTS**

Cash and cash equivalents at December 31 are composed of the following:

	<u>2013</u>	<u>2012</u>
Treasurer's cash	\$ 277,690	\$ 414,127
Petty cash - contingent fund	1,800	1,800
Petty cash - work therapy	4,000	4,000
Petty cash - donation fund	8,745	9,689
Petty cash - can fund	225	883
Cash imprest fund	 1,884	 1,884
Total cash and cash equivalents	294,344	432,383
Resident's trusts cash and cash equivalents	 31,105	 31,560
Total cash and cash equivalents	\$ 325,449	\$ 463,943

Disclosures of deposit and investment risks are reported in La Crosse County's Comprehensive Annual Financial Report.

### **NOTE 3 - RECEIVABLES**

At December 31 receivables consisted of the following:

	<u>2013</u>		<u>2012</u>
Member county assessments Medical assistance and medicaid Intergovernmental aid Private pay Other	\$ 224,402 530,357 180,000 32,517 1,073	\$	245,443 741,470 243,640 68,601 5,983
Total receivables	\$ 968,349	<u>\$</u>	1,305,137

### **NOTE 4 - LEASE AND ADMINISTRATIVE AGREEMENT**

MVHS has entered into a lease and administrative agreement with La Crosse County. Through this agreement, La Crosse County provides to MVHS personnel and human resources related to the administration and operation of a nursing home, along with cash management services. In so doing, La Crosse County holds all cash of MVHS. In addition, MVHS also pays rent to La Crosse County equal to the sum of expenses, which include utilities, insurance, repairs, and depreciation of the facility and property that is owned by the County.

The term of this agreement commenced on July 1, 2009, and will continue until December 31, 2022, on a calendar year basis, which runs from January 1 to December 31.

### **NOTE 5 - RELATED PARTY TRANSACTIONS**

During the year ended December 31, 2013 and 2012, rents and other consideration paid to La Crosse County under this agreement from MVHS were as follows:

	<u>2013</u>		<u>2012</u>
Rent of the facility and related capital assets Additional rent for utilities, insurance, repairs	\$ 299,923	\$	300,746
and other facility related items	451,809		457,187
Personnel and related benefits	9,277,184	(	9,549,786

In addition, as a participating County, La Crosse County pays MVHS a member assessment based on La Crosse County's resident patient days of care. La Crosse County also pays the difference between the sum of the assessments of all members and the actual costs of MVHS's operations, as determined in the MVHS Medicaid cost reports filed with the State of Wisconsin. During the year ended December 31, 2013 and 2012, MVHS recorded member assessments from La Crosse County of \$1,704,829 and \$1,783,648, respectively. At December 31, 2013 and 2012 MVHS held receivables from La Crosse County totaling \$143,110 and \$141,389, respectively.

### **NOTE 6 - RISK MANAGEMENT**

MVHS's exposure to risks of loss, including employee health, dental, and worker's compensation claims are provided for through MVHS's agreement with La Crosse County to contract labor. All of these risk management activities are accounted for within Internal Service Funds included on the County's financial statements, with MVHS's share of the cost recorded as an expense in these financial statements. MVHS obtains property and professional liability insurance from commercial insurance companies. There were no significant changes in insurable risks or coverage from the prior year. Claims have not exceeded coverage since MVHS was formed in 2009.

This information is an integral part of the accompanying financial statements.