# 2025

# DRAFT LAPC Planning Work Program



#### Approved November 20, 2024

La Crosse Area Planning Committee,

Metropolitan Planning Organization for the La

Crosse WI-La Crescent, MN Urbanized Area

# 2025 Planning Work Program (PWP)

#### for the

La Crosse Area Planning Committee (LAPC), the Metropolitan Planning Organization for the La Crosse, WI – La Crescent, MN Urbanized Area

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This Transportation Improvement Program and other LAPC documents, meeting minutes and agendas, and other information may also be obtained on our website at <a href="https://www.lacrossecounty.org/mpo.">www.lacrossecounty.org/mpo.</a>

To request this document in an alternate format, please contact Erin Duffer at 608.785.5597 or at eduffer@lacrossecounty.org

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# Table of Contents

Introduction	1
Introduction	1
MPO Resolution	1
Self-Certification	1
Operational Procedures and Bylaws	3
MPO Committees and Membership	3
La Crosse Area Planning Committee Policy Board	3
MPO Staff and Contractors	3
MPO Planning Area	4
Planning Priorities and Planning Factors	5
Summary of 2024 Accomplishments	7
2024 Title VI, EJ, and ADA Accomplishments	9
Status of Current Work Program Activities	9
Program Elements	11
Introduction	11
Staff Time Allocation	11
100 Program Support and Administration	11
Objective	11
Previous Work	11
2025 Work Goals	11
Process	12
200 Long-Range Transportation Planning	12
Objective	12
Previous Work	12
2025 Work Goals	12
Process	13
300 Short-Range and Multimodal Transportation Planning	14
Objective	14
Previous Work	14
2025 Work Goals	14
Process	15
400 Transportation Improvement Program	15

Objective	15
Previous Work	15
2025 Work Goals	16
Process	16
500 Consultant Studies Funding and Reserves	16
Objective	16
Previous Work	16
2025 Work Goals	17
Process	17
Safe & Accessible Transportation Options (SATO) / Complete Streets Set-Aside	17
Appendix A: Resolution Approving the Work Program	19
Resolution Approving the 2025 Work Program	19
Appendix B: LAPC Meeting Times and Locations	21
LAPC Committee Meeting Times and Locations	21
Appendix C: 2025 PWP Budget and Elements Detail	23
2025 Planning Work Program Budget	24
2025 Program Elements Detail	25
Appendix D: Indirect Cost Allocation Plan	29
Office Indirect Costs	29
Leave and Fringe Benefit Rates	30
Certificate of Cost Allocation Plan	30
Appendix E: Contact Information	33
Federal, State, and Local Contacts	33
LAPC Contact Information	33
Department of Transportation Local Contacts	33
Department of Transportation State Contacts	34
Department of Transportation Federal Contacts	34
Appendix F: Work Program Checklist	35
Work Program Checklist	35

# Introduction

#### Introduction

The 2025 Planning Work Program for the La Crosse Area Planning Committee (PWP, work program) presents work activities that the La Crosse Area Planning Committee (LAPC) will undertake as the designated Metropolitan Planning Organization (MPO) for the La Crosse, Wisconsin and La Crescent, Minnesota Metropolitan Planning Area (MPA).

The PWP is developed with the input and cooperation of the local municipalities, agencies, transit providers, and the public through the LAPC Policy Board, technical committees, and public participation process. Input is also sought from the Federal Highway Administration (FHWA), Federal Transit Administration (FTA) and Minnesota and Wisconsin Departments of Transportation (MnDOT and WisDOT). The PWP is developed to be consistent with the guidance provided in the <u>Wisconsin Department of Transportation Unified Planning Work Program Handbook</u>.

The work program implements *Beyond Coulee Vision 2040*, the metropolitan transportation plan (MTP) for the La Crosse and La Crescent area, adopted by the LAPC in September 2020 in accordance with Fixing America's Surface Transportation (FAST) Act, which was signed on December 4, 2015.

As well, in accordance with the Bipartisan Infrastructure Law (BIL), enacted as the Infrastructure Investment and Jobs Act (IIJA), which was signed on November 15, 2021 (Public Law No: 117-58).

#### MPO Resolution

Resolution xx-2024 approving the 2025 Planning Work Program is included in Appendix A.

### Self-Certification

Self-certification of the metropolitan planning process in accordance with 23 CFR 450.334(a) is included in the resolution adopting the Planning Work Program. The LAPC certifies that the metropolitan transportation planning process is being carried out in accordance with all applicable requirements including:

• 23 U.S.C. 134 and 49 U.S.C. 5303. The current documentation and approvals include:

Transportation Plan	Beyond Coulee Vision 2040: A performance-based approach to moving people and goods; adopted September 16, 2020
Transportation Improvement Program (TIP)	<u>2025-2028 LAPC Transportation Improvement Program</u> , approved on November 20, 2024
Planning Work Program (PWP)	<u>2025 LAPC Planning Work Program</u> , approved on November 20, 2024
Public Participation Plan	Public Participation Plan for the La Crosse Area Planning Committee approved on September 21, 2022
MPO Cooperative Agreements	WisDOT/LAPC/MTU, May 8, 2017; MOU between MnDOT/LAPC/MTU, October 12, 2022; Intermunicipal Agreement for Metropolitan Planning Organization, approved September 15, 2021
Metropolitan Planning Area Boundary	Urban Area Boundary approved by the LAPC on September 20, 2023; subsequently approved by WisDOT, MnDOT, FHWA-WI & FHWA-MN.

- Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000d-1) and 49 CFR part 21. The LAPC complies with this requirement through the policies identified in the <u>Title VI Non-Discrimination</u> Program and Limited-English Proficiency Plan as approved on May 17, 2023.
- 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age
  in employment or business opportunity. The LAPC complies with this requirement through the policies
  identified in the <u>Title VI Non-Discrimination Program and Limited-English Proficiency Plan</u> as approved
  on May 17, 2023 and in the <u>Public Participation Plan for the La Crosse Area Planning Committee</u>
  approved on September 21, 2022.
- Section 1101(b) of the FAST Act (Pub. L. 114-357) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in DOT-funded projects. The LAPC will follow the WisDOT's federally approved DBE program when soliciting contractors to complete projects using federal planning funds.
- 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts. This requirement does not directly apply to the LAPC because we are not involved in federal or federal-aid highway construction contracts. The LAPC does operate under La Crosse County's Equal Opportunity in Employment and Service Delivery.
- The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR parts 27, 37, and 38. The LAPC complies with this requirement through the policies identified in the *Public Participation Plan for the La Crosse Area Planning Committee* approved on September 21, 2022. The policies and procedures are posted on our website at <a href="https://www.lacrossecounty.org/mpo">www.lacrossecounty.org/mpo</a> and in our office at 212 6<sup>th</sup> St N, Room 1600, La Crosse County Administrative Center, La Crosse, WI 54601.
- The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance. The LAPC complies with this requirement through the policies identified in the <a href="Public Participation Plan for the La Crosse Area Planning Committee">Public Participation Plan for the La Crosse Area Planning Committee</a> approved on September 21, 2022 and through La Crosse County's policy of Equal Opportunity in Employment and Service Delivery.
- Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender. The LAPC complies with this requirement through the policies identified in the <u>Public Participation Plan for the La Crosse Area Planning Committee</u> approved on September 21, 2022 and through La Crosse County's policy of <u>Equal Opportunity in Employment and Service Delivery</u>.
- Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities. The LAPC complies with this requirement through the policies identified in the *Public Participation Plan for the La Crosse Area Planning Committee* approved on September 21, 2022. The policies and procedures are posted on our website at <a href="www.lacrossecounty.org/mpo">www.lacrossecounty.org/mpo</a> and in our office at 212 6<sup>th</sup> St N, Room 1600, La Crosse County Administrative Center, La Crosse, WI 54601.

# Operational Procedures and Bylaws

The following agreements that govern the operation of the LAPC are available on the main page of our website at <a href="https://www.lacrossecounty.org/mpo">www.lacrossecounty.org/mpo</a>:

- <u>Cooperative Agreement for Continuing Transportation Planning for the La Crosse, Wisconsin</u> Metropolitan Area (WisDOT / LAPC / MTU, 2017)
- Intermunicipal Agreement for Metropolitan Planning Organization (MN & WI municipalities, LAPC, 2021)
- Memorandum of Understanding between MnDOT, LAPC and MTU (2022)
- Bylaws of the La Crosse Area Planning Committee (Municipalities, 2021)
- Title VI Non-Discrimination Agreement (LAPC and WisDOT, 2020) is in Appendix B of the <u>Title VI Non-Discrimination Program and Limited-English Proficiency Plan</u>, May 17, 2023.

## MPO Committees and Membership

#### La Crosse Area Planning Committee Policy Board

Patrick Barlow, Chair Chair, Village of Holmen

**Mitch Reynolds** Mayor, City of La Crosse

**Kim Smith** Mayor, City of Onalaska

**Mike Poellinger** Mayor, City of La Crescent Timothy Candahl, Vice Chair President, Town of Shelby

**Steve Elsen**Chair, Town of Medary

**Scott Schumacher** President, Village of West Salem

> **Dan Kapanke** Chair, Town of Campbell

**Stan Hauser** Chair. Town of Onalaska

**Bob Stupi** Chair, Town of Holland

**Tina Tryggestad** Chair, La Crosse County Board

In addition to the Policy Board, the LAPC has two technical committees: The Technical Advisory Committee (TAC) and the Committee on Transit and Active Transportation (CTAT).

The TAC advises the LAPC on technical aspects of transportation planning. The TAC is the primary review group for most proposals brought before the LAPC and makes recommendations on roadway, freight, and Surface Transportation Program-Urban (STP-U) projects and programs. The CTAT advises the LAPC on a wide range of transit, bicycle, and pedestrian programs and issues, including the Transportation Alternatives Program (TAP).

Membership, representatives, structure, purpose, officers and voting procedures of the technical committees can be found on the "Bylaws and Agreements" page of the LAPC website.

Please see Appendix B for the schedule of meeting times for LAPC committees.

### MPO Staff and Contractors

Staff responsible for the implementation of the work program are the Executive Director and two Transportation Planners. Staff will work 100% of their time on MPO work activities as detailed later in this document.

The LAPC contracted with an outside agency to support the update of the Metropolitan Transportation Plan (MTP) in August 2024.

# MPO Planning Area

Figure 1 illustrates the LAPC metropolitan planning area (MPA) and the adjusted urbanized area.

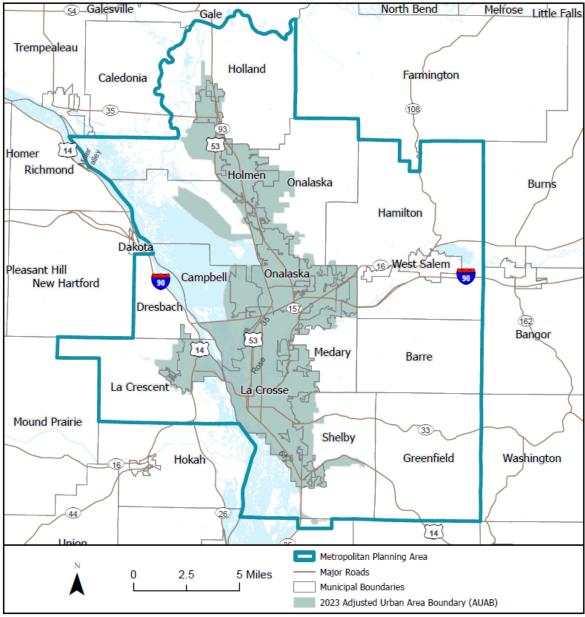


Figure 1: LAPC's MPA and adjusted urban area.

# Planning Priorities and Planning Factors

The scope of La Crosse Area Planning Committee planning process will consider projects and strategies that will:

- 1. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety of the transportation system for motorized and non-motorized users.
- 3. Increase the security of the transportation system for motorized and non-motorized users.
- 4. Increase the accessibility and mobility of people and for freight.
- 5. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns.
- 6. Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight.
- 7. Promote efficient system management and operation.
- 8. Emphasize the preservation of the existing transportation system.
- 9. Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation.
- 10. Enhance travel and tourism.

The planning factors are addressed in the LAPC work program elements as shown in Table 1:

WORK PROGRAM ELEMENT	PLANNING FACTOR									
WORK I ROGRAW ELLIVIEW	1	2	3	4	5	6	7	8	9	10
100 Program Support and Administration							,			
Program Support										
Planning Work Program	Χ	Χ	Х	Х	Х	Х	Х	Х	Χ	Х
Training and Travel	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Program Expenses										
200 Long Range Planning										
Metropolitan Transportation Plan Implementation	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Public Participation Process and Outreach		Χ		Χ	Χ	Χ				
Transportation Planning Database	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Environmental Justice		Χ		Χ		Χ			Χ	Χ
Travel Forecasting Model				Χ			Χ		Χ	Χ
300 Short Range Planning										
Transportation Studies and Projects	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Modal Planning	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Technical Assistance		Χ	Χ	Χ		Χ	Χ		Χ	Χ
400 Transportation Improvement Program										
Transportation Improvement Program	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
Minnesota ATP	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ	Χ
500 Local Studies Federal Share										
Local Studies Federal Share		Х	Х	Х	Х	Х	Х			Х

The planning emphasis areas developed by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) in 2015 will continue to be planning priorities in 2025:

- Transition to Performance-based Planning and Programming. This emphasis area includes using transportation performance measures, setting targets, reporting performance, and programming transportation investments directed toward the achievement of transportation system performance outcomes. Because the LAPC has agreed to support the Minnesota and Wisconsin Departments of Transportation (DOTs) performance targets, work activities involve coordinating and collaborating with our DOTs, FHWA, FTA, and transit providers.
  - The LAPC Transportation Improvement Program reports the Federal performance measures, the performance measure targets, and the anticipated effect of the TIP toward achieving those targets. The Metropolitan Transportation Plan (MTP) includes a system performance report that evaluates the condition and performance of the transportation system with respect to the performance targets and discusses the progress achieved by the LAPC in meeting the targets.
- Regional Models of Cooperation. The goal of this emphasis area is to ensure a regional approach to transportation planning by promoting cooperation and coordination between/among local, state, and federal agencies.
- Ladders of Opportunity. This last emphasis area concentrates on identifying transportation connectivity gaps in accessing essential services like employment, health care, education, and recreation.

Additional emphasis areas were developed in 2021 and are addressed under the work program elements:

- Tackling the Climate Crisis Transition to Clean Energy, Resilient Future. The goal of this emphasis area is to ensure that transportation plans and infrastructure investments help achieve national greenhouse gas reduction goals.
- Equity and Justice40 in Transportation Planning. The goal of this emphasis area is to advance racial equity and support for underserved and disadvantaged communities.
- Complete Streets. The goals here are to review current policies, rules, and procedures to determine
  their impact on safety for all road users and to provide an equitable and safe transportation network
  for travelers of all ages and abilities, including those from marginalized communities facing historic
  disinvestment.
- Public Involvement. The desire of this emphasis area is to increase meaningful public involvement by
  integrating Virtual Public Involvement (VPI) tools into the overall public involvement approach while
  ensuring continued public participation by individuals without access to computers and mobile
  devices.
- Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination. The purpose of this emphasis area is to ensure coordination with representatives from DOD in the transportation planning and project programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities.
- Federal Land Management Agency (FLMA) Coordination. This emphasis area is like the one above only its concerns are related to access routes and other public roads and transportation services that connect to Federal lands.
- Planning and Environment Linkages (PEL). The use of PEL is a collaborative and integrated approach to transportation decision-making that considers environmental, community, and economic goals early in the transportation planning process, and uses the information, analysis, and products developed during planning to inform the environmental review process.
- Data in Transportation Planning. This emphasis area involves incorporating data sharing and consideration into the transportation planning process. Developing and advancing data sharing principles allows for efficient use of resources and improved policy and decision making.

## Summary of 2024 Accomplishments

- Continued training staff for retiring transportation planner and director and processed a UPWP amendment to add a third staff member to support transportation planning efforts.
- Processed x TIP amendments and two administrative modifications.
- Posted public notices, TIP amendments, and the Annual List of Obligated Projects to the website. Processed the Minnesota 2025-2029 TIP.
- Managed the LAPC Local Studies Program.
- Continued coordinating with La Crosse County to implement the transportation element of their comprehensive plan.
- Supported La Crosse County Strategic Plan development through department head meetings and collaboration with consultants.
- Participated on Great River Rail Commission meetings and WISDOT sponsored Borealis (formerly TCMC) meetings supporting the Amtrak second daily train.
- Organized successful event to celebrate the inaugural trip of the Amtrak Borealis, in coordination with WisDOT and Explore La Crosse.
- Participated in Bluffland Coalition, Wisconsin Mississippi River Parkway, Mississippi River Regional Planning Commission, Highway Safety Commission, MnDOT ATP, MTU Board, MTU/ADA, La Crosse Bicycle and Pedestrian Advisory Committee, Onalaska/ Holmen/ West Salem Public Transit Committee, La Crosse Joint Harbor Commission, and La Crosse Committee for Citizens with Disabilities meetings.
- Assisted the Town of Holland, Town of Shelby, City of La Crosse, and Village of Holmen to prepare several TAP grants.
- Facilitated La Crosse Area public transit coordination meetings.
- Served on the Minnesota CRP subcommittee and addressed CRP guidance.
- Served on the PAC/TAC for the MnDOT State Rail Plan Update.
- Served on TAC for local WisDOT projects: US 53 & US 14/61 Corridor Study and US 53 & Wisconsin 35 Corridor Study.
- Served on the steering committees for the city of La Crosse Climate Action Plan (CAP).
- Provided technical support to La Crosse County for (Scenic Mississippi Regional Transit) SMRT bus planning, administration, and marketing.
- Continued to coordinate with WisDOT, the Mississippi River Parkway Commission, and the City of La Crosse to align the Mississippi River Trail (MRT) along the Regional Route 1 through South La Crosse and finalize community resolutions.
- Continued coordinating with City of La Crosse for signing the Regional Route 1.
- Collaborated with State DOTs and transit agencies on performance measures, targets, and plans.
- Participated in the Area Transportation Partnership (ATP) and DOT/MPO/RPC directors' meetings.
- Continued to coordinate with traffic forecasting staff at WisDOT on data inputs for update of travel model.
- Continued vetting employment data for travel model update, to be completed by first quarter of 2025 (contingent on WisDOT validation and finalization).
- Continued gathering and analyzing data for update of 2025 MTP.
- Co-led an Wisconsin MPO stakeholder group to review MTP practices and approach and establish guidelines moving forward.

- Conducted all LAPC Policy Board and advisory committee meetings at locations accessible to persons
  with disabilities and served by public transportation. Hybrid meetings (in-person and virtual)
  continued to be offered. To maintain accessibility, special accommodations were considered if
  requested.
- Provided notice of LAPC Policy Board and advisory committees in accessible formats at least one week prior to a meeting's convening to address requests for special accommodations.
- Continued creating and updating web maps for better visualization of transportation facilities and conditions.
- Updated a 2024-2027 TIP Projects web map that is updated with draft projects as amendments were up for public comment and approved.
- Continued updating the website.
- Utilized county social media platforms for short-range planning activities.
- Attended local transportation events as well as APA National Conference, Wisconsin APA Conference, UMN Center for Transportation Studies Freight & Logistics Symposium, and the Mid-America Freight Coalition Annual Meeting.
- Represented the LAPC in multiple local events, including: Week without Driving, Transit Equity Week, AARP/1,000 Friends of Wisconsin "Making Connections in La Crosse", City of La Crosse city-wide Bike Rodeo,
- Provided letters of support for key local and state-level transportation grant submittals.
- Coordinated a (first annual) local event to kickoff See Tracks? Think Train (formerly Rail Safety Week)
  to include La Crosse County health services and law enforcement officials and local students and
  community members.
- Submitted a Safe Streets 4 All grant in May 2024. Awarded September 2024
- Provided technical assistance and information to communities regarding BIL programs as the
  programs progress into future funding years. Provided information to communities on state Carbon
  Reduction Programs, solicitations for TAP grants, as well as modifications/new solicitations for STPUrban and STP-Local programs.
- Assisted in the submittal of 9 grants for member communities.
- Served as member of Transportation Research Board Freight Data Committee, and reviewed paper submissions for this committee as well as Freight Systems (AT060).
- Served on leadership panel as Board Member of Wisconsin APA.
- Facilitated the Comprehensive Plan update for the Town of Medary.
- Hired additional Transportation Planner to the LAPC team.

## 2024 Title VI, EJ, and ADA Accomplishments

- Analyzed and updated underserved populations for <u>web maps</u> and the <u>2024-2027 Transportation</u> <u>Improvement Program</u>.
- Conducted all LAPC Policy Board and advisory committee meetings at locations accessible to persons
  with disabilities and served by public transportation. Provided the ability for the public to virtually join
  or monitor meeting.
- Provided notice of LAPC Policy Board and advisory committees in accessible formats at least one week prior to a meeting's convening to address requests for special accommodations.

# Status of Current Work Program Activities

All activities are anticipated to be completed by year's end. One activity that has been delayed through 2024 is:

1. **Travel model update.** The update was suspended because of the poor quality in employment data and continuing coordination with the WisDOT traffic forecasting section. The process and demographic inputs for updating the model are still under consideration and review.

# **Program Elements**

#### Introduction

The following sections provide detail for the 2025 planning work program elements. Please see <u>Appendix C</u> for the 2025 PWP Budget and Elements Detail for the more detail on funding sources, staff costs, and hours and schedules, and <u>Appendix D</u> for the LAPC Indirect Cost Allocation Plan.

#### Staff Time Allocation

At the discretion of the Policy Board and as approved by the annual work program, the time the Executive Director devotes to MPO activities may be reduced to perform activities not directly related to transportation planning. It is anticipated that 100% of the Director's time in 2025 will be devoted to MPO activities.

Director: 100% MPO (2,080 hours).

Transportation Planner 1: 100% MPO (2,080 hours). Transportation Planner 2: 100% MPO (2,080 hours).

### 100 Program Support and Administration

2025 Staff Hours: 1,470 2025 Budget: \$155,423

#### Objective

Program Support and Administration activities include the coordination of technical committee and policy board meetings, staff training and travel, preparing the following year's work program and quarterly accounting. Also included are program expenses<sup>1</sup> (office supplies, printing and mailing, indirect costs, vacation, and holiday time, etc.) that support the operation of the office and compensation of staff.

#### Previous Work

These activities have remained relatively constant since the LAPC started back in 1972.

#### 2025 Work Goals

#### New for 2025

- Continue developing staff and integrating into member community and partner planning processes by promoting MPO capabilities and services.
- Expand involvement in industry groups, relevant conferences, and conference presentations.

#### Ongoing

- Continue administrating and disseminating information about BIL programs.
- Coordinate TAC, CTAT, and Policy Board meetings.
- Prepare the Annual Planning Work Program, submit quarterly accounting, prepare billing for local dues, and budget (coordinated with La Crosse County Accounting Staff).

<sup>&</sup>lt;sup>1</sup> Program expenses are in compliance with 23 CFR 420.113 and 2 CFR 200.

- Prepare resolutions supporting State performance targets, adopting MPO plans and programs, and supporting local and regional transportation plans and projects.
- Participate in meetings with FHWA, DOT, RPCs, and other agencies. This includes travel to MPO
  Directors' meetings (when applicable), training, ATP meetings, technical committee meetings and
  other activities. Minnesota DOT (MnDOT) requires that \$3,000 of planning funds be used for training.
- Continue supporting La Crosse County Strategic Plan implementation via department head meetings.
- Coordinate with La Crosse County to better define MPO-related job descriptions and compensation scales.

#### **Process**

LAPC staff continues to update and add content to the LAPC website, GIS mapping, and exploring opportunities to utilize social media. Meetings will continue to utilize meeting formats that allow for in-person and virtual participation.

Ongoing activities include those that contribute to the operation of the LAPC as an organization.

# 200 Long-Range Transportation Planning

2025 Staff Hours: 3,070 2025 Budget: \$135,048

#### Objective

The Long-Range Transportation Planning element includes activities that develop, implement, and provide necessary support data for the Metropolitan Transportation Plan (MTP). It also promotes education and outreach to the general public through activities outlined in the Public Participation Plan.

#### Previous Work

- Work with WisDOT Travel Forecasting Section for update of the LAPC Travel Model.
- Review and adjust 2020 Census-designated urbanized area boundary as coordinated with WisDOT schedule.

#### 2025 Work Goals

#### Continuing

- Finalize outreach and engagement project and finalize the 2025 MTP for board approval in September 2025
- Devise MTP implementation strategy in Q3 and Q4 of 2025.
- Work with DOTs and transit agencies to set targets for Federal performance measures.
- Address remaining travel demand forecasting and modeling tasks, as needed.
- Work with WisDOT and consultant on travel model and its inputs for distribution of population and housing. Scenario development that includes population and housing components may begin in 2025.
- Enhance the display and interactivity for web-based annual performance reporting.
- Update National Highway System in planning area resulting from the removal of State Major project.
- Conduct meetings and/or outreach (brochures, email newsletters/updates, etc.) with LAPC community member boards, councils, planning committees to aid in incorporating MTP goals and policies in local planning documents.
- Engage in active outreach to LAPC member and non-member planning area communities.

- Explore ArcGIS Insights for analysis and visualizations.
- Develop web maps and data visualization tools for the LAPC website.
- Improve the LAPC website for public education and input.
- Serve as a member of the Highway Safety Commission.
- Continue to include representatives of affordable housing organizations to a comprehensive list of stakeholders for participation in the MTP update process.
- Explore collaborative research opportunities with Wisconsin and Minnesota University partners.
  - o Rail, port, and waterway planning
  - o EV Readiness Planning
  - Microtransit opportunities
  - o Rural transportation planning

#### Ongoing

- Continue prioritizing Planning Emphasis Areas.
- Post annual performance measures to website.
- Support activities that implement LAPC planning and policy plans and studies.
- Work with DOTs on development and implementation of statewide transportation plans.
- Analyze MTU AVL data for performance and customer service measures.
- Update existing and gather new data for transportation planning purposes.
- Update sustainability indicators for La Crosse County.
- Coordinate regional TSMO activities with DOTs and municipalities.
- Support IT initiatives developed by MnDOT and WisDOT.
- Work with La Crosse County IT for staff maintenance of the LAPC website for public outreach and information.
- Update functional classification of roads based on adjustment of urbanized area boundary and as coordinated with WisDOT.

#### **Process**

In 2025, major activities anticipated include the finalizing the Metropolitan Transportation Plan (MTP) with data collection, analysis, and public engagement and outreach. The update also includes continuing to work with WisDOT and consultants on the travel model and its data inputs and continuing to reach out to LAPC member community boards, councils, and planning committees to aid in incorporating MTP goals and policies in local planning documents. In late 2025, a path toward MTP implementation will be devised by staff. Web mapping interface and content will be expanded to maximize engagement.

# 300 Short-Range and Multimodal Transportation Planning

2025 Staff Hours: 1,380 2025 Budget: \$70,620

#### Objective

Short-Range and Multimodal Transportation Planning includes activities that improve the safety, efficiency, and service of the transportation system in the short term, typically within the next 10 years, including transit and other multimodal planning activities. All short-range planning activities implement and are consistent with the goals, policies, and objectives of the MTP. Technical assistance to our member communities and to our planning partners falls under this category. Enacted under BIL/IIJA, the Safe & Accessible Transportation Options (SATO) allocates funding for MPOs to base on of federal planning (PL) funds to complete streets activities. These complete streets activities for 2025 are outlined in this category.

#### Previous Work

Recent work included providing oversight and technical support toward the development of a regional transit development plan (2021), participating on the steering committees for the La Crosse Climate Action Plan and SE Minnesota Local Human Services-Transit Coordination Plan, and providing technical assistance with grant applications. LAPC staff presented to students, interested community members, governmental staff, and elected officials who attended the inaugural Community Transportation Academy in La Crosse.

#### 2025 Work Goals

#### New for 2025

- Utilize MTP Update and SS4A Action Plan to scope regional bicycle and pedestrian planning needs.
- Support Joint Harbor Commission in economic competitiveness and port master plan update.
- Amtrak Borealis Business Roundtable and ridership expansion efforts.
- Evaluate paths toward increased regional transit connectivity.
- Utilize MN-FHWA and WI-FHWA SATO funds to collect and process targeted multimodal data collection using previously purchased MioVision equipment.

#### Continuing

- Expand work program funds provided by the Bipartisan Infrastructure Law (BIL) to Complete Streets planning and activities.
- Assist local units of government in preparation of Transportation Alternative Program (TAP) and new BIL funding program applications.
- Work with our Committee on Transit and Active Transportation (CTAT) and affected communities to plan for additional regional bicycle routes.
- Work with La Crosse County, MRRPC, and local units of government on an "EV Readiness Plan" to address electric vehicle infrastructure in the MPO planning area and region consistent with state/federal criteria.
- Assist transit providers with implementing strategies/recommendations identified in the regional transit development plan.
- Assist communities in integrating TDM best practices into local comprehensive plans and/or policies.

- Work with La Crosse County on the SMRT bus service and exploring a mobility manager for regional public transit providers.
- Serve on the Minnesota Great River Rail Commission.
- Serve on the Blufflands Coalition Committee.
- Serve on La Crosse Airport (LSE) Services Workgroup
- Assist with next phase of Borealis service planning and serve on Borealis technical committee, and business roundtable.
- Meet regularly with regional staff working towards sustainability goals.
- Assist with implementation and further development of the Northern Grain Belts Port (NGBP)
   Statistical Area.

#### Ongoing

- Planning emphasis areas.
- Assist LAPC agency partners and member communities with grant applications when needed.
- Participate on advisory committees for transportation projects when needed.
- Work with the La Crosse Municipal Transit Utility, La Crosse County, and the City of Onalaska to improve transit service in the area.
- Work with lead agencies on transportation studies and projects.
- Promote bicycle, pedestrian, and transit accommodations in area construction projects.
- Provide technical assistance to partner agencies and member communities when needed.
- Continue evaluation of GHG impacts and performance measures with Minnesota and Wisconsin agencies.

#### **Process**

Staff will assist transit providers in implementing the Regional Transit Development Plan recommendations. We will also coordinate with our agency partners and provide technical assistance to our member communities and transit providers as needed. Staff will continue serving on the Minnesota Great River Rail Commission, the Blufflands Coalition Committee and additional transportation committee/commissions as requested.

### 400 Transportation Improvement Program

2025 Staff Hours: 320 2025 Budget: \$14,377

#### Objective

This element ensures that the Transportation Improvement Program (TIP) is updated on an annual basis. The TIP is a four-year listing of transportation projects in the area that will be funded with federal and state dollars. This element also includes participation in the MnDOT District 6 Area Transportation Partnership (ATP).

#### Previous Work

The TIP document and projects list are developed annually. TIP amendments and administrative modifications are processed when necessary.

#### 2025 Work Goals

#### Ongoing

- Planning emphasis areas.
- Performance monitoring and investment linkage.
- Publish TIP notices as needed for TIP amendments and for the annual TIP document.
- Maintain TIP project information on website.
- Review existing and incorporate new projects.
- Continue discussing and evaluating opportunities for e-TIP applications.
- Complete a TIP environmental justice analysis.
- Prepare a 4-year TIP document including financial plan.
- Prepare the annual list of obligated projects.
- Serve on the MnDOT District 6 Area Transportation Partnership.
- Manage STP-U with WisDOT and Carbon Reduction Program (CRP) and Transportation Alternatives Program (TAP) processes in coordination with WisDOT and MnDOT. Continue involvement in Green House Gas (GHG) performance measure guidance with MnDOT and MPCA.

#### **Process**

The TIP document is updated annually. This update includes public notice of the process, solicitation, and reviews of changes to planned and ongoing projects, preparation of an updated project list, and preparation of a final TIP document. The TIP includes a fiscally constrained financial plan documenting the availability of funds for planned projects. The TIP is also required to include a discussion of the anticipated effect of the TIP toward achieving the performance-measure targets and link the area investment priorities to those targets. The TIP coordination and approval process provides the opportunity to ensure projects and strategies are consistent with the MTP as well as between transportation improvements and local housing, planned growth, and economic development patterns.

The LAPC Executive Director is a designated voting member of the MnDOT District 6 Area Transportation Partnership (ATP). The ATP is responsible for district-wide decisions on federal and state transportation funding and policies. This activity includes participation by the Director at monthly meetings, review of supporting materials, review of Transportation Alternatives Program (TAP) projects, Carbon Reduction Program (CRP) and membership on sub-committees as required.

## 500 Consultant Studies Funding and Reserves

2025 Budget: \$112,776 (SATO: \$78,963) 2025 Staff Hours: 0

#### Objective

This element accounts for the LAPC studies funded by federal planning funds and local dues. Funding is made available to local units of government in the planning area to assist in transportation/land use related studies.

#### **Previous Work**

Past projects completed through Consultant Studies include LAPC MTP Outreach and Engagement Project (2024), Coulee Vision 2050, Bicycle Impact Analysis for the City of La Crosse, Regional Transit Development Plan (2021), the Town of Holland Bike and Pedestrian Plan (2022), and City of La Crescent Walnut Street Corridor Plan (2023).

#### 2025 Work Goals

#### New for 2025

- Seek consultant support for Safe Streets 4 All (SS4A) Comprehensive Safety Action Plan awarded September 2024. Agreement in place with the City of La Crosse to fund fifty percent of the local match. Total project cost \$350,000. \$15,000 of the 500 element will be applied toward local match for the project.
- Release an competitive RFP for a project to support Regional Transit Development Plan implementation activities (SATO) (\$75,000). Key components:
  - o Create a blueprint for optimal coordination among regional transit providers
  - o Improve connections among regional service providers, including trip planning and travel training strategies
  - o Devise and deploy a transit marketing plan
- Data collection and analysis at targeted locations to gather updated bicycle, pedestrian, and vehicle classification information (SATO) (\$15,000).
  - o Staff will use Miovision Scout Plus to gather current traffic data that represents all vehicle classifications at locations suggested by TAC, CTAT, and Policy Board members to assist in planning activities, grant preparation, and special studies.
  - o LAPC owns the equipment, and the budget will be used for data processing fees.

#### **Process**

LAPC intends to enhance the effectiveness of updating the MTP by subcontracting specific components, such as public participation activities, through consultant services. This may involve conducting surveys, workshops, tabling at various community events, facilitating stakeholder engagement, and visual communications (i.e., brand identification, infographics, and presentations).

#### Safe & Accessible Transportation Options (SATO) / Complete Streets Set-Aside

Set-aside for Safe & Accessible Transportation Options (SATO), also known as Complete Streets, was established under the Bipartisan Infrastructure Law (BIL), enacted as the Infrastructure Investment and Jobs Act (IIJA) (Public Law 117-58). This Act requires MPOs to utilize at a minimum 2.5% of federal planning (PL) funds to complete streets activities that "increase safe and accessible options for multiple travel modes for people of all ages and abilities" [§ 11206(b)].

LAPC's eligible activities are identified in this section (300 Element) of the LAPC Unified Planning Work Program. As a bi-state MPO, a minimum of \$1,378 (2.5% of MN funds) in complete streets activities is required for Minnesota and \$4,663 (2.5% of WI funds) is required for Wisconsin. If meeting the minimum requirement only, the SATO set-aside must be 20% funded by local match. Total SATO set-aside available to the LAPC requiring no local match is \$60,094 (Wisconsin) and \$18,869 (Minnesota).

The following LAPC complete streets activities will utilize SATO set-aside funding in 2025:

- Assist communities with complete streets activities (i.e., grant applications, area active transportation connections/bridge planning, SRTS activities, SS4A planning etc.),
- Improve public transit ridership (i.e., Week Without Driving event(s) planning, Mobility Manager planning, Transit Development Plan implementation, etc.),

- Begin update of Regional Bicycle Plan with existing conditions, data collection and analysis,
- And continue to assist area communities with bicycle and pedestrian planning and implementation.

Table 2 below illustrates LAPC's UPWP funding that will be utilized for complete streets activities and SATO for Wisconsin and Minnesota.

Table 2: LAPC's SATO Set-Aside Funding Amounts						
	LAPC SATO (\$)	FHWA SATO	FTA SATO			
Wisconsin Funds	\$60,094 *	\$4,663	\$55,432			
Minnesota Funds	\$18,869	\$1,347	\$17,522			
Total(s)	\$72,954	\$6,010	\$78,963			

# Appendix A: Resolution Approving the Work Program

Resolution Approving the 2025 Work Program

(Placeholder for scanned resolution)

# Appendix B: LAPC Meeting Times and Locations

# LAPC Committee Meeting Times and Locations

Table 3 summarizes the tentative schedules for important meetings that support the planning functions at the LAPC and ensure coordination between the MPO and State and local agencies.

Table 3: Anticipated	Table 3: Anticipated Schedules and Locations for Important Coordination Meetings						
Meeting	Date/Time	Location					
Policy Board	4:30 p.m. on 3 <sup>rd</sup> Wednesday of odd* months or as business dictates	La Crosse County Administrative Center					
Technical Advisory Committee (TAC)	2:30 p.m. on 2 <sup>nd</sup> Wednesday of odd months or as business dictates	La Crosse County Administrative Center					
Committee on Transit and Active Transportation (CTAT)	3:00 p.m. on 2 <sup>nd</sup> Thursday of odd months or as business dictates	La Crosse County Administrative Center					
Mid-year Review	May/June 2025	TEAMS/conference call					
Annual Work Program	September/October 2025	TEAMS/conference call					
Quarterly WisDOT-MPO-RPC Directors' meetings	4 <sup>th</sup> Tuesday of January, April, July, October 2025	Hill Farms, Madison, WI; TEAMS/conference call					
MnDOT MPO Directors' meetings	February, May, November 2025	Location TBD; TEAMS/conference call					
Area Transportation Partnership	9:00 a.m. on 2 <sup>nd</sup> Friday of month or as business dictates	MnDOT, Rochester, MN; Remote/conference call					

<sup>\*</sup>January, March, May, July, September, November.

The LAPC, TAC, and CTAT generally meet in Room 1107 of the La Crosse County Administrative Center at 212 6<sup>th</sup> St N, La Crosse. This location is accessible by public transit and is ADA accessible. Meetings conducted provide a virtual option via TEAMS to encourage more accessibility and opportunities for the public to attend meetings.

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# Appendix C: 2025 PWP Budget and Elements Detail

# 2025 Planning Work Program Budget

DRAFT 2025 Budget			Alloca	ition of Funds (	2025)	
		100	200	300	400	500
Funding Source	Funds 2025	Program Support	Long Range Planning	Short Range Planning	TIP Develop- ment	Budgeted Reserves
		LAPC Revenue				
Minnesota Federal Grant Funds	\$71,420.00	\$29,564	\$25,688	\$13,433	\$2,735	\$(
Minnesota State Funds	\$11,000.00	\$4,553	\$3,956	\$2,069	\$421	\$
Local Match for Minnesota Funds	\$4,937.00	\$2,044	\$1,776	\$929	\$189	\$
Wisconsin Federal Grant Funds	\$182,350.10	\$64,285	\$55,858	\$29,210	\$5,947	\$27,05
Wisconsin State Funds	\$11,047.87	\$4,053	\$3,522	\$1,841	\$375	\$1,25
Local Match for Wisconsin Funds	\$49,563.00	\$18,237	\$15,847	\$8,287	\$1,687	\$5,50
FHWA SATO (WI)	\$4,662.72	\$0	\$0	\$0	\$0	\$4,662.7
FTA SATO (WI)	\$55,431.64	\$0	\$0	\$0	\$0	\$55,431.6
FHWA SATO (MN)	\$1,347.00	\$0	\$0	\$0	\$0	\$1,347.0
FTA SATO (MN)	\$17,522.00	\$0	\$0	\$0	\$0	\$17,522.0
SATO Subtotal	\$78,963.36					\$78,963.3
Non-SATO Subtotal						
	\$409,281					
	\$409,281	\$122,736	\$106,647	\$55,768	\$11,354	\$112,77
% of Total Funds		30.0%	26.1%	13.6%	2.8%	27.6%
70 01 10tal 1 alias		LAPC Expenses		10.070	2.070	21.070
Salaries and Fringe		LA O Expenses				
Director Salary + Fringe	\$135,912	\$62,075	\$32,671	\$38.552	\$2,614	
				, ,	. ,	
Planner Salary + Fringe	\$88,854	\$13,670	\$45,709	\$19,223	\$10,252	
Planner Salary + Fringe	\$78,580	\$7,556	\$56,669	\$12,845	\$1,511	
Total:	\$303,347	\$83,301	\$135,048	\$70,620	\$14,377	\$112,776.0
	Element Staffing %	27%	45%	23%	5%	
Program Expenses						
Office Supplies	2,500	2,500				
Complete Steets Data Collection	0	0	0	0		
Indirect Costs	20,000	20,000				
Unemployment & retirees indirect	0	0				
Duplicating/Printing	1,272	1,272				
Postage (Internal)	50	50				
Telephone	400	400				
Cell Phone	0	0				
Meals	2,000	2,000				
Lodging	5,000	5,000				
Mileage	5,000	5,000				
Parking	100	100				
Public Notice	300	300				
Publications Costs	0	0				
Conferences	10,000	10,000				
Dues	10,000	10,000				
Software Licenses	8,000	8,000				
Computers/monitors	4,000	4,000				
Training	3,500	3,500 <b>72,122</b>	0			
Total:	72,122	72,122	0	0	0	
	\$375,469	\$155,423	\$135,048	\$70,620	\$14,377	
% OF INTERNAL EXPENSES		41.4%	36.0%	18.8%	3.8%	
Consultant Costs						\$78,96
64056 Local Studies	\$33,813					\$33,81
SATO Reimbursement						
99913 To Reserves	\$0					\$
	\$33,813					\$112,77
	\$409,281	\$155,423	\$135,048	\$70,620	\$14,377	\$112,77
	119.3%	38.0%	33.0%	17.3%	3.5%	27.6%

# 2025 Local Share Dues

The Table illustrates local share dues required to provide matching funds for the MPO planning grant.

	Equalized Values for (		
Unit of Government	Equalized Value, 2023	Percent of Total Value	Estimated Local Dues 2025*
Town of Campbell	498,778,700	3.54%	1,932.02
Town of Medary	254,118,800	1.81%	984.33
Town of Holland	664,708,300	4.72%	2,574.75
Town of Shelby	694,283,600	4.93%	2,689.31
Town of Onalaska	951,153,600	6.76%	3,684.30
City of La Crescent	636,123,300	4.52%	2464.03
City of La Crosse	5,461,333,600	38.82%	21,154.50
City of Onalaska	2,935,095,900	20.86%	11,369.11
Village of Holmen	1,316,428,800	9.36%	5,099.19
Village of West Salem	657,918,600	4.68%	2,548.45
Total - LAPC	14,069,943,200	100.00%	54,500.00

<sup>\*2025</sup> dues may fluctuate +/- 5% based on 2024 equalized values as they become available

# 2025 Program Elements Detail

	2025 100 PROGRAM SUPPORT AND ADMINISTRATION					
	100 Program Support and Administration	Budget	Director (Hours)	Timeframe Quarter(s)	Planner 1 (Hours)	Planner 2 (Hours)
		\$155,366	950	,	320	200
	Prepare resolutions of support of state performance targets	\$62,075	830	1,2	200	120
	Coordinate technical committee and Policy Board meetings			1,2,3,4		
	Prepare PWP and quarterly accounting			1,2,3,4		
_	Calculate and bill for local dues			1,2		
Program support	Prepare the 2024 budget			2,3		
зарроп	Staff training and travel for agency meetings			1,2,3,4		
	Training and staff development			1,2,3,4		
	Continue administrating and disseminating BIL information			1,2,3,4		
	Maintain the LAPC website			1,2,3,4		
Program	Program expenses. (See budget for details)	\$72,065				
Expenses	Vacation, Sick and Holiday Time	\$15,990	120		120	80

	200 LONG-RANGE TRANSPORTATION PLANNING		Director		Planner 1	Planner 2
	200 Long-Range Plan Implementation	Budget	(Hours)	Timeframe	(Hours)	(Hours)
	200 Long-Range Plan Implementation	\$135,049	500	Quarter(s)	1,070	1,500
	Performance-based Planning and Programming	\$44,719	120	1,2,3,4	200	750
	Regional Models of Cooperation			1,2,3,4		
	Ladders of Opportunity			1,2,3,4		
Planning	Tackling the Climate Crisis			1,2,3,4		
Emphasis	Equity and Justice40			1,2,3,4		
Areas	Complete Streets			1,2,3,4		
	Public Involvement			1,2,3,4		
	STRAHNET/FLMA Coordination			1,2,3,4		
	PEL Data			1,2,3,4		
	Conduct meetings with LAPC community boards, councils,			1,2,3,4		
	planning committees to incorporate MTP goals	\$90,329	380	1,2,3,4	870	750
	Continue web-based annual performance reporting			1,2,3,4		
	Work with DOTs on development of statewide plans			1,2,3,4		
	Update functional classification of roads as based on 2023			1,2		
	Census Adjusted Urban Area Boundary			1,2,3,4		
	Continue ArcGIS online mapping					
	Analyze MTU automatic vehicle location (AVL) data			1,2,3,4		
MTP	Coordinate with DOTs on state transportation plans			1,2,3,4		
Implementa	Engage in active outreach to planning area communities			1,2,3,4		
tion	Continue website information and outreach improvements			1,2,3,4		
	Continue/Finalize update of 2025 MTP			1,2,3,4		
	Support DOT IT initiatives			1,2,3,4		
	continue coordinating with wisbor on the update of the			1,2,3,4		
	Update sustainability indicators for La Crosse County			1		
	Update transportation planning data			1,2,3,4		
	Coordinate regional TSMO activities with DOTs and					
	municipalities			1,2,3,4		
		Budget	Director		Planner 1	Planner 2
	300 Short-Range and Multimodal Planning	Buuget	(Hours)	Timeframe Quarter(s)	(Hours)	(Hours)
		\$70,620	590	quarter(e)	450	340
	Manage local studies program	\$12,674	110	1,4	40	100
Transpor-	Initiate work on an "EV Readiness" plan consistent with			4004		
tation Studies and	state/federal requirements			1,2,3,4		
Projects	Participate on study and project advisory committees			1,2,3,4		
-	Work with lead agencies on studies and projects			1,2,3,4		
	Work with transit agencies to improve transit service	\$29,114	300	1,2,3,4	90	150
	Provide GIS assistance and custom map making			1,2,3,4		
Modal	Continue participating on the MN Great River Rail			1,2,3,4		
Planning and	Commission					
Technical	Continue supporting TCMC activities/implementation			1,2,3,4		
Teciliileai	Assist MTU with transit planning			1,2,3,4		
Assistance				1,2,3,4		
	Assist La Crosse County with S.M.R.T service planning					
	Assist agency partners with grant applications if needed			1,2,3,4		
		\$28,832	180	1,2,3,4	320	90
Assistance	Assist agency partners with grant applications if needed Assist communities with Complete Streets activities (i.e., grant applications, Wagon Wheel Trail connection/bridge, SRTS activities, etc.)	\$28,832	180		320	90
Assistance	Assist agency partners with grant applications if needed Assist communities with Complete Streets activities (i.e., grant applications, Wagon Wheel Trail connection/bridge, SRTS activities, etc.) Improve public transit ridership (i.e., Week Without Driving	\$28,832	180		320	90
Assistance	Assist agency partners with grant applications if needed Assist communities with Complete Streets activities (i.e., grant applications, Wagon Wheel Trail connection/bridge, SRTS activities, etc.) Improve public transit ridership (i.e., Week Without Driving event planning, Mobilty Manager, etc.)	\$28,832	180	1,2,3,4	320	90
Assistance  Complete Streets	Assist agency partners with grant applications if needed Assist communities with Complete Streets activities (i.e., grant applications, Wagon Wheel Trail connection/bridge, SRTS activities, etc.) Improve public transit ridership (i.e., Week Without Driving event planning, Mobilty Manager, etc.) Begin update of Regional Bicycle Plan with data collection	\$28,832	180	1,2,3,4	320	90
Assistance  Complete Streets activities	Assist agency partners with grant applications if needed Assist communities with Complete Streets activities (i.e., grant applications, Wagon Wheel Trail connection/bridge, SRTS activities, etc.) Improve public transit ridership (i.e., Week Without Driving event planning, Mobilty Manager, etc.) Begin undate of Regional Bicycle Plan with data collection	\$28,832	180	1,2,3,4	320	90

	400 TRANSPORTATION IMPROVEMENT PROGRAM					
	400 Tranportation Improvement Program	Budget \$14,377	Director (Hours)	Timeframe Quarter(s)	Planner 1 (Hours)	Planner 2 (Hours)
	Monitor performance of projects and link to investments	\$14,377	40	2	240	40
	Provide public notice of TIP update & amendments	ψ14,577	40	1,2,3,4	240	40
Transpor-	Maintain TIP project information on website			1,2,3,4		
tation Improve-	Process TIP amendments and administrative modifications as needed			1,2,3,4		
ment Program	Complete TIP environmental justice analysis			3		
J	Prepare 4 year TIP document including financial plan			2,3,4		
	Serve on MnDOT District 6 Area Transportation Partnership			1,2,3,4		
	500 Consultant Studies Funding	Budget	Director (Hours)	Timeframe Quarter(s)	Planner 1 (Hours)	Planner 2 (Hours)
		\$33,813	0		0	0
Consultant Studies	TBD	\$33,813		1,2,3,4		
		\$78,963				
	Total for 2025	\$409,281	2,080		2,080	2,080

2025 Unified Planning Work Program Budget (Mn UPWP Chart)							
		Minnesota	Wisconsin	Local			
UPWP		Federal Funding	Federal Funding	Funding	Total Funding		
Category	Project Title	Amount	Amount	Amount	Amount		
100	Program Support	\$29,563.85	\$64,285.41	\$28,887.19	\$122,736.45		
200	Long Range Planning	25,688.32	\$55,858.21	\$25,100.36	\$106,646.89		
300	Short Range Planning	13,433.05	\$29,209.62	\$13,125.59	\$55,768.25		
400	TIP Development	2,734.78	\$5,946.68	\$2,672.19	\$11,353.65		
500	Local Studies			112,776.09	\$112,776.09		
	Funding Totals	\$71,420.00	\$155,299.92	\$182,561.41	\$409,281.33		
Source							
of Local	Local "dues" from MPO member communities, budgeted reserves, and Minnesota and Wisconsin state						
Funds:	planning grants. SATO funds calculated in 500: Local Studies						

# Appendix D: Indirect Cost Allocation Plan

#### Office Indirect Costs

Budgeted indirect costs are \$20,000 for 2025. These costs are billed by La Crosse County to partially cover indirect costs of central services departments.

The indirect costs are based on the La Crosse County *Central Services Cost Allocation Plan* based on 2022 financials. The indirect cost allocation plan is prepared in accordance with 2 CFR 200 Subpart E—Cost Principles as guidance for determination of cost allocation and basis selection. The Cost Allocation Plan Certification is shown below under, *Certificate of Cost Allocation Plan*. The Cost Allocation Plan is submitted to the US Department of Health & Human Services as the cognizant federal agency for La Crosse County.

The indirect cost allocation plan distributes the allowable costs of central serviced departments (such as the La Crosse County Finance Department) based on allowable allocation or distribution methodology depending on the nature of cost and benefit provided to its recipients (such as the LAPC staff office). For example, the Finance Department provides accounting, payroll and other financial services to all county departments, including the LAPC.

The indirect cost allocation plan includes a narrative describing the services provided by each central services department and the activities or functions provided to grantee departments benefitting from its services. All costs for each central services department are analyzed to determine if they are allowable for charging to grantee department and to which activity or function, they will be allocated from. A detailed distribution showing the actual cost allocation basis is also presented for each function.

As shown in Table 4, office indirect costs for the LAPC office are calculated at \$31,050. The LAPC incurs an annual indirect charge of \$120,000. La Crosse County considers additional indirect costs (\$15,050) as an inkind contribution. Indirect insurance costs include Workers' Compensation and General Liability.

Indirect costs are charged to federal, Wisconsin state and local funding sources. The costs are charged proportional to the billing period. The distribution of costs will depend upon the available federal and state balances when the indirect costs are charged. The maximum federal and state shares will be 80% and 5% respectively. The remaining 15% will be local funding.

Table 4: Central Services Cost Allocation Plan						
Central Services Dept	LAPC Office Total Indirect Cost	In-Kind Contribution (La Crosse County)	LAPC Office Indirect Cost			
Building depreciation	\$7,798	\$3,780	\$4,018			
Special accounting	\$82	\$40	\$42			
Facilities	\$5,244	\$2,542	\$2,702			
Finance	\$1,078	\$523	\$555			
Insurance	\$1,800	\$872	\$928			
County Administrator	\$12,114	\$5,872	\$6,242			
Human Resources	\$1,959	\$950	\$1,009			
Information technology	\$749	\$363	\$386			
County treasurer	\$226	\$110	\$116			
Total(s):	\$31,050	\$15,050	\$16,000			

#### Leave and Fringe Benefit Rates

The 2025 leave-additive indirect cost rate is based on an estimated vacation, sick and holiday leave of 210 hours per staff member, out of a total of 2,080. This represents about 10.10% of regular direct salaries.

The fringe benefit rate is 24.69% of total salary and benefits in 2025.

#### Certificate of Cost Allocation Plan

La Crosse County certifies its cost allocation plan for the LAPC with a Certificate of Cost Allocation Plan:

#### CERTIFICATE OF COST ALLOCATION PLAN

This is to certify that I have reviewed the cost allocation plan submitted herewith and to the best of my knowledge and belief:

- 1. All costs included in this proposal (as dated below) to establish cost allocations or billings for the year ended December 31, 2022, are allowable in accordance with the requirements of 2 CFR 200 and the Federal Award(s) to which they apply. Unallowable costs have been adjusted for in allocating costs as indicated in the cost allocation plan.
- 2. All costs included in this proposal are properly allocable to Federal Awards on the basis of a beneficial or causal relationship between the expenses incurred and the Federal awards to which they are allocated in accordance with applicable requirements. Further, the same costs that have been treated as indirect costs have not been claimed as direct costs. Similar types of costs have been accounted for consistently.

I declare that the foregoing is true and correct.

Governmental Unit: La Crosse County, Wisconsin

Name of Official: Lange Nickelotti

Title: Finance Director

Date of Execution: 8/24/23

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# Appendix E: Contact Information

# Federal, State, and Local Contacts

#### LAPC Contact Information

La Crosse Area Planning Committee La Crosse County Administrative Center 212 6<sup>th</sup> Street N, Room 1600 La Crosse, Wisconsin 54601

#### www.lacrossecounty.org/mpo

#### LAPC Subcommittees:

- Technical Advisory Committee (TAC)
- Committee on Transit and Active Transportation (CTAT)

Executive Director Robert Gollnik PH: (608) 785-5977

Email: rgollnik@lacrossecounty.org

Transportation Planner

Erin Duffer, AICP PH: (608) 785-5597

Email: <a href="mailto:eduffer@lacrossecounty.org">eduffer@lacrossecounty.org</a>

<u>Transportation Planner</u>

Travis Key

PH: (608) 789-8548

Email: tkey@lacrossecounty.org

#### Department of Transportation Local Contacts

Wisconsin

Wisconsin Department of Transportation Southwest Region, La Crosse Office 3550 Mormon Coulee Road La Crosse, WI 54601

Phone: (608) 785-9022 Fax: (608) 785-9969

Todd Matheson, SW Region Deputy Director

PH: (608) 246-3800

Email: <a href="mailto:swr.dtsd@dot.wi.gov">swr.dtsd@dot.wi.gov</a>

Steve Flottmeyer, Region Planning Chief

PH: (608) 785-9075

Email: <a href="mailto:stephen.flottmeyer@dot.wi.gov">stephen.flottmeyer@dot.wi.gov</a>

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# Appendix F: Work Program Checklist

# Work Program Checklist

Program Document Component	Check/Page #
COVER PAGE	X
Name of MPO agency and area represented	X
FY of UPWP	X
Contact Information for MPO	X
TITLE PAGE	X
Name of MPO Agency and area represented	X
Contact person and information	X
FY of UPWP	X
Agencies providing funds or support – including agencies Logos	X
INTRODUCTION/PREFACE	X
Table of Contents	i-ii
MPO Approval Resolution-signed	17-18
Self-Certification-signed	17-18
Prospectus	2-3
Committee Lists-responsibilities, meetings	Web, 3, 19
Staff-names, positions, and responsibilities with percentage of time they will spend on MPO work activities	3, 9
Map-Regional MPO Coverage Area	4
Planning Boundary	X
Urbanized Area Boundary	X
Air Quality Boundary*	N/A
Ten Planning Factors	4-5
UPWP	X
Definition of UPWP purpose	1
Summary of previous Year's Accomplishments	7-8
Status of current activities	8
WORK ELEMENTS (Description of major work products and tasks)	(

Program Document Component (continued)	Check/Page #
UPWP	9
Administration	9-10
TIP – Development/Maintenance	14
LRTP – Development/Maintenance	10-11
Congestion Management Process/ITS*	N/A
Transit Planning*	11-13
Multimodal Planning	11-13
i). Bicycle/Pedestrian	Χ
ii). Intermodal Freight*	*
iii). Intermodal Passenger*	Χ
Air Quality Planning*	N/A
i). Modeling	N/A
ii). CMAQ Application Process*	N/A
Public Involvement plan	1
Surveillance (Data Collection)	11-13
Project/Corridor Studies	12
Special Studies	15
TSM/TDM Planning	12
TE Planning	11-13
Performance Management	10-11
Summary of Budget Revenues	21
Budget Summary	21
Funding Sources	21
Direct Costs	21
Indirect Cost Allocation Plan	25
Indirect Costs	26
Indirect Cost Rate Proposal	26
Carry-over of unspent funds	N/A
Current Signed Title VI Nondiscrimination Agreement	Website
Link to current Title VI Program	2, 3, 8
Annual Meeting Schedule	19

<sup>\*</sup>Items present on as "as-needed" basis.