



LA CROSSE AREA PLANNING COMMITTEE

METROPOLITAN PLANNING ORGANIZATION

SERVING THE LA CROSSE (WI)/LA CRESCENT (MN) URBANIZED AREA

LA CROSSE COUNTY NOTICE OF MEETING

COMMITTEE OR BOARD:	LA CROSSE AREA PLANNING COMMITTEE	
DATE OF MEETING:	Wednesday, October 21, 2026	
MEETING PLACE:	ROOM 1107 ADMINISTRATIVE CENTER 212 6TH STREET N, LA CROSSE, WI 54601 THE MEETING WILL BE HELD IN PERSON WITH THE OPTION TO ATTEND VIRTUALLY VIA TEAMS – SEE MEETING ACCESS/MONITORING INSTRUCTIONS DETAILED BELOW	
TIME OF MEETING:	4:30 P.M.	
PURPOSE OF MEETING:	October Policy Board (Special) Meeting	
	Item	Action
1.	Call to Order and Roll Call	
2.	Public comment (5 minutes time limit per comment)	
3.	Approval of minutes of the September 16, 2026, LAPC Meeting	Approve
4.	Recommendation to approve the 2027-2030 Transportation Improvement Program (TIP) Document and List – Resolution 14-2026	Approve
5.	Recommendation to approve the 2027 LAPC Unified Planning Work Program – Resolution 15 - 2026	Approve
6.	SS4A Comprehensive Safety Action Plan Overview – Connor Cox, Bolton & Menk	Information
7.	Recommendation to approve the SS4A Comprehensive Safety Action Plan and Vision Zero Commitment – Resolution 16-2026	Approve
8.	Member Updates or Requests	Information
9.	Next Meeting of LAPC: Wednesday, November 18, 2026	Information
10.	Adjourn	Approve

Public Access: Any person may access/monitor the meeting utilizing options on the following page.



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MEETING ACCESS/MONITORING INSTRUCTIONS:

Option 1: Use the link below to join the TEAMS meeting on your desktop/laptop/phone to stream audio, video or both. If you do not have TEAMS on your desktop/laptop/phone, after you activate the link "Click here to join the meeting" you will have to follow several prompts to join the meeting.

Join the meeting now Meeting ID: 298 929 001 259 211 Passcode: jv6RK7xq	Dial in by phone +1 262-683-8845,,525345842# United States, Allenton Phone conference ID: 525 345 842#
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If you need assistance accessing or participating in this meeting, please contact LAPC staff as soon as possible by phone at 608-785-5977, by email at rgollnik@lacrossecounty.org, or in person at 212 6th St N, Room 1600, La Crosse, WI 54601.

Yog tias koj xav tau kev pabcuam kom nkag mus lossis koom nrog hauv lub rooj sib tham no, thov hu rau LAPC cov neeg ua haujlwm kom sai li sai tau hauv xovtooj ntawm 608-785-5977, lossis email rau eduffer@lacrossecounty.org, lossis tus kheej rau 212 6th St N, Room 1600, La Crosse, WI 54601.

Si necesita ayuda para acceder o participar en esta reunión, comuníquese con el personal de LAPC lo antes posible por teléfono al 608-785-5977, por correo electrónico a rgollnik@lacrossecounty.org, o en persona en 212 6th St N, Room 1600, La Crosse, WI 54601.

NOTICES FAXED/MAILED TO:

NEWS MEDIA

La Crosse Tribune
Other Media

OTHERS

LAPC Technical Committees
Public Participation Process List

DEPARTMENTS

County Administrator
Corporation Counsel
County Clerk
Facilities

COMMITTEE MEMBERS

Patrick Barlow, Chair
Tim Candahl/ Marlene Heal, Vice Chair
Tina Tryggstad
Shaundel Washinton-Spivey/Barb Janssen
Scott Schumacher
Mike Poellinger
Steve Elsen/Dean Taylor
Paula Przywojski/Emy Monroe
Dan Kapanke
Kim Smith
Bob Stupi

MEMBERS: If unable to attend, please contact Bob Gollnik, MPO Executive Director at 608-785-5977.

***PUBLIC COMMENT:** The Committee may receive information from the public, but the Committee reserves the right to limit the time that the public may comment and the degree to which members of the public may participate in the meeting.

PERSONS WITH DISABILITY: If you need accommodation to access/monitor this meeting, please contact the County Clerk's Office at 608-785-9581 as soon as possible.

The LAPC reserves the right to reconsider issues taken up at previous meetings. Documents are emailed and/or mailed to LAPC Policy Board members; please contact the LAPC office to obtain copies. If you have a disability and need assistance



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participating in this meeting, please contact Bob Gollnik at 608-785-5977 or at rgollnik@lacrossecounty.org as soon as possible in advance of the meeting.

DATE NOTICE FAXED/MAILED/POSTED: October 14, 2026

This meeting may be recorded and any such recording is subject to Disclosure under the Wisconsin Open Records Law



LA CROSSE AREA PLANNING COMMITTEE

METROPOLITAN PLANNING ORGANIZATION

SERVING THE LA CROSSE (WI)/LA CRESCENT (MN) URBANIZED AREA

LA CROSSE AREA PLANNING COMMITTEE MINUTES OF July 15, 2026 Held in person and via Microsoft Teams

MEMBERS PRESENT:	Patrick Barlow, Tim Candahl, Tina Tryggestad, Shaundel Washington-Spivey, Steve Elsen, Dan Kapanke
MEMBERS EXCUSED:	Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi
OTHERS PRESENT:	Jane Klekamp, Bob Gollnik, Travis Key, Michael Miller

CALL TO ORDER

Chair Patrick Barlow called the meeting to order at 4:31 p.m. Roll call was taken, and a quorum was called.

PUBLIC COMMENT: None.

APPROVAL OF MINUTES OF THE July 15, 2026, LAPC MEETING

MOTION by Steve Elsen/Dan Kapanke to approve the minutes of the July 15, 2026, La Crosse Area Planning Committee meeting.

Motion carried unanimously; six excused (Tina Tryggestad, Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).

RECOMMENDATION TO APPROVE AMENDING THE 2025-2028 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) LIST – Resolution 9-2026

The La Crosse Area Planning Committee (LAPC) approved the 2025-2028 TIP on November 20, 2024. Since the last TIP amendment, two (2) existing projects had changes to funding, state project IDs, and/or construction schedules.

MOTION by Shaundel Washington-Spivey/Dan Kapanke to approve amending the 2025-2028 Transportation Improvement Program (TIP) List. **Motion carried; six excused** (Tina Tryggestad, Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).

RECOMMENDATION TO APPROVE THE MINNESOTA 2027-2030 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) PROJECTS LIST– Resolution 10-2026

The Minnesota TIP list is approved on a different cycle than the Wisconsin Statewide TIP and therefore is approved earlier than the Wisconsin TIP project list. This is not an amendment to the current TIP, but a new TIP list for Minnesota. This list of projects will be incorporated into the full 2027-2030 TIP document once adopted.

Tina Tryggestad Joined the meeting before a motion was made on this item.

MOTION by Shaundel Washington-Spivey/Tina Tryggestad to approve the Minnesota 2027-2030 Transportation Improvement Program (TIP) Projects List. **Motion carried; five excused** (Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).



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RECOMMENDATION TO APPROVE THE 2026 ONALASKA SHARED RIDE PTASP TARGETS – Resolution 11-2026

Public Transit Agency Safety Plan (PTASP) targets are adopted annually by all public transit agencies to update baseline performance measures and set new targets to measure safety performance. The 2026 Onalaska Shared Ride PTASP targets are:

OBJECTIVE/OUTCOME	METRICS	BASELINE ¹	2026 TARGET ²
Reduce the number of reportable fatalities	Total number of reportable fatalities	0.0	0.0
	Rate of reportable fatalities per total vehicle revenue miles	0.0	0.0
Reduce the number of reportable injuries	Total number of reportable injuries	0	0
	Rate of reportable injuries per total vehicle revenue miles	0	0
Reduce the number of reportable safety events	Total number of reportable safety events	1.0	1.0
	Rate of reportable safety events per total vehicle revenue miles	0.46	0.1
Reduce mean distance between major mechanical failures	Average distance between major mechanical failures	215,905.9	322,848.90
¹ 5-year average for the 5-yr period ending with the year of most recent data (2024). ² Best outcome of the 5-year averages for the three most recent 5-year periods (2016-2020, 2017-2021, 2018-2022, 2019-2023) inclusive of the baseline period (2020-2024).			

MOTION by Steve Elsen/Tim Candahl to approve the 2026 Onalaska Shared Ride PTASP Targets. **Motion Carried; five excused** (Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).

RECOMMENDATION TO APPROVE AMENDING THE 2026 LAPC UNIFIED PLANNING WORK PROGRAM – Resolution 12-2026

Bob Gollnik shared an overview of the proposed amendment to the 2026 Unified Planning Work Program (UPWP). This amendment would expand the scope of Safe & Accessible Transportation Options (SATO)(Element 600 in the UPWP) activities including multimodal safety analysis, corridor scoping, feasibility and concept developments, SS4A Action Plan implementation planning, stakeholder coordination, and preparation of grant-ready materials- consistent with federal Complete Streets requirements and allowable SATO funding.

MOTION by Dan Kapanke/Steve Elsen to approve amending the 2026 LAPC Unified Planning Work Program. **Motion Carried; five excused** (Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).

RECOMMENDATION TO APPROVE LAPC BYLAWS MODIFICATION FOR POLICY BOARD MEETING SCHEDULE – EVEN MONTHS – BEGINNING 2027 – Resolution 13-2026

At the previous Policy Board meeting, the Policy Board approved of LAPC staff moving forward with drafting an amendment to the LAPC Bylaws to adjust the meeting schedule of the Policy Board, Technical Advisory Committee, and Committee on Transit and Active Transportation to even months to better align with timelines set by the Wisconsin Department of Transportation.

Motion by Shaundel Washington-Spivey/Dan Kapanke to approve LAPC Bylaws modification for Policy Board meeting schedule – even months – beginning 2027. **Motion Carried; five excused** (Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).



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AMERICORPS COMMUNITY CORPS MOBILITY MANAGER UPDATE

Erin Duffer shared an update on the new Mobility Manager, Gaby Dickey. She has just recently begun AmeriCorps training and is expected to begin LAPC onboarding and community outreach in the coming weeks.

The Mobility Manager is a part-time (18 hours/week) position and will be active for one year.

COMPREHENSIVE SAFETY ACTION PLAN (SS4A) UPDATE

Travis Key shared an update on the SS4A planning grant project. The project management team has finalized their review of the final draft planning document and Bolton & Menk are preparing the document for public comment and review.

TRANSIT UPDATE: RTA FEASIBILITY STUDY/FORUM, REGIONAL TRANSIT DEVELOPMENT PLAN

Travis Key shared an update on the implementation of the RTA Feasibility Study. LAPC, in collaboration with the Wisconsin Chapter of the Sierra Club, hosted a regional roundtable discussion on RTA legislation as part of a larger state-wide discussion.

Travis Key shared some key themes from the Transit Development Plan's public survey that ended in July. Draft recommendations are currently in development and will be shared with local transit agencies for feedback.

Tina Tryggestad exited the meeting.

FRA RCE – RAIL CROSSING ELIMINATION (RCE) UPDATE: Brice Prairie/Town of Onalaska, La Crescent

Bob Gollnik shared that the Brice Prairie RCE project is well underway with the Project Management Plan accepted by FRA. Mailers are being sent to all Brice Prairie residents and businesses shortly and the management team is organizing materials for focus groups and presentation materials for a public involvement meeting.

La Crescent's RCE grant is moving along concurrently with Brice Prairie's and LAPC expects both projects to benefit from each other.

DIRECTOR AND STAFF REPORT (ATTACHED)/SPECIAL PROJECT UPDATES

Detailed list of additional LAPC activities and involvements between this meeting and the last Policy Board meeting was provided in the agenda packet.

MEMBER UPDATES OR REQUESTS

Members of the Policy Board shared local updates and no requests were made.

NEXT MEETING DATE: Wednesday, October 21, 2026, at 4:30 p.m.

MOTION by Dan Kapanke/Shaunder Washington-Spivey to adjourn the meeting at 5:17 p.m.
Motion carried unanimously; six excused (Tina Tryggestad, Scott Schumacher, Mike Poellinger, Paula Przywojski, Kim Smith, Bob Stupi).

Disclaimer: The above minutes may be approved, amended or corrected at the next committee meeting.

Recorded by Travis Key

La Crosse Area Planning Committee

RESOLUTION 14 – 2026

APPROVING THE 2027-2030 La Crosse and La Crescent Metropolitan Planning Area Transportation Improvement Program (TIP)

WHEREAS, the U. S. Department of Transportation regulations require the development and approval of a Transportation Improvement Program (TIP) for the metropolitan planning area by the Metropolitan Planning Organization (MPO); and

WHEREAS, the U. S. Department of Transportation regulations provide for self-certification that the urban transportation planning process is being carried out in conformance with all applicable requirements of federal law; and

WHEREAS, the La Crosse Area Planning Committee (LAPC) was created through an Inter-municipal Agreement approved by all local units of government located within the La Crosse urbanized area as the urban planning body responsible for performing urban transportation planning; and

WHEREAS, the LAPC is recognized by the Governors of Minnesota and Wisconsin as the MPO for the La Crosse/La Crescent area; and

WHEREAS, the LAPC adopted the *Moving Ahead to 2055* Metropolitan Transportation Plan on September 17, 2025; and

WHEREAS, federal regulations dictate that projects included in the Transportation Improvement Program are also consistent with the Metropolitan Transportation Plan;

NOW, THEREFORE, BE IT RESOLVED: that

- 1) the LAPC, MnDOT and WisDOT agree that the first year of the TIP constitutes an “agreed to” list of projects for project selection purposes and no further project selection action is required for WisDOT, Mn/DOT or the transit operator to proceed with federal fund commitment; and
- 2) if WisDOT, MnDOT or the transit operator(s) wish to proceed with a project(s) not in the first year of the TIP, the LAPC agrees that projects from the second, third, or fourth year of the TIP can be advanced to proceed with federal fund commitment without the LAPC being further involved in their project selection; and
- 3) even though an updated TIP has been developed and approved by the LAPC, WisDOT and MnDOT can continue to seek federal fund commitment for projects in the previous TIP until a new Statewide Transportation Improvement Program (STIP) has been jointly approved by Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA); and
- 4) highway and transit projects reflected in any of the first three years of the approved STIP may be advanced for federal fund commitment without requiring an amendment to the STIP; and
- 5) it is the intent of WisDOT, MnDOT and the MPO to advance only projects, including transit operating assistance, that are included in an approved TIP and STIP; and
- 6) concerning the federal funding sources that the MPO has identified for individual projects in its TIP, it is agreed that WisDOT and MnDOT can unilaterally interchange the various FHWA funding program sources without necessitating a STIP or TIP amendment, except

that WisDOT must seek MPO staff approval to use Entitlement or Allocated STP funds and CMAQ funds for projects not identified for that source of funding in the TIP; and

BE IT FURTHER RESOLVED: that the LAPC approves the 2027-2030 Transportation Improvement Program as being consistent with metropolitan plans and policies; and

BE IT FURTHER RESOLVED: that the LAPC policy board authorizes the staff of the LAPC to make minor changes in order to address the concerns of the FTA, FHWA, MnDOT, and WisDOT.

LA CROSSE AREA PLANNING COMMITTEE

Patrick Barlow, Chair

Bob Gollnik, Executive Director
Dated: October 21, 2026

La Crosse Area Planning Committee

RESOLUTION 15 - 2026

APPROVING THE

2027 Planning Work Program for the La Crosse Area Planning Committee and Annual MPO Certification, for the Period January 1, 2027 through December 31, 2027

WHEREAS, the U. S. Department of Transportation regulations require the development and annual approval of a Planning Work Program (PWP) for the metropolitan planning area by the Metropolitan Planning Organization (MPO); and

WHEREAS, the La Crosse Area Planning Committee (LAPC) was created as the MPO for the La Crosse and La Crescent Metropolitan Planning Area through an Intermunicipal Agreement approved by all local units of government located within the La Crosse Planning Area as the metropolitan planning body responsible for performing transportation planning; and

WHEREAS, the LAPC is recognized by the Governors of Minnesota and Wisconsin as the transportation planning policy body for the La Crosse and La Crescent Planning Area; and

WHEREAS, the LAPC certifies that the metropolitan transportation planning process is addressing major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of § 450.336 of Title 23:

1. 23 U.S.C. 134 and 49 U.S.C. 5303;
2. In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
4. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
5. Section 1101(b) of the FAST Act (pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;
8. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and

10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

NOW, THEREFORE, BE IT RESOLVED: that the LAPC approves the *2027 Planning Work Program for the La Crosse Area Planning Committee* as being consistent with metropolitan plans and policies; and

BE IT RESOLVED: that the LAPC policy board authorizes the staff of the LAPC to make minor changes in order to address the concerns of the FTA, FHWA, MnDOT, and WisDOT.

BE IT FURTHER RESOLVED: that the Chair and Director are authorized to execute all agreements, contracts, and amendments relating to the funding of the Planning Work Program.

BE IT FURTHER RESOLVED: that the LAPC commits to providing the local match required for planned projects and programs.

LA CROSSE AREA PLANNING COMMITTEE

Patrick Barlow, Chair

Bob Gollnik, Executive Director

Dated: October 21, 2026

La Crosse Area Planning Committee

RESOLUTION 16 – 2026

ADOPTING THE

Regional Transportation Safety Plan and Commitment to Vision Zero

WHEREAS, the La Crosse Area Planning Committee (LAPC) is the designated Metropolitan Planning Organization (MPO) for the La Crosse, WI – La Crescent, MN urbanized area; and

WHEREAS, LAPC received funding through the federal Safe Streets for All (SS4A) program to complete a Comprehensive Safety Action Plan (CSAP) for the region's transportation network; and

WHEREAS, the CSAP aims at reducing and eliminating fatal and serious injury crashes affecting all roadways by using crash data analysis to characterize roadway safety problems and strengthen communities' approach through projects and strategies that address the most significant safety risks; and

WHEREAS, adoption of a CSAP is a prerequisite for seeking additional federal funding for infrastructure safety projects through the SS4A program; and

WHEREAS, the CSAP was developed consistent with the U.S. Department of Transportation's Safe System Approach, which creates a positive proactive roadway safety culture; and

WHEREAS, between 2015-2024, there were 26,860 crashes in the La Crosse metropolitan area resulting in 60 fatal crashes and 451 serious injury crashes, averaging 51 fatal and serious injury crashes per year. Traffic crashes are among the leading causes of deaths in the United States; and

WHEREAS, LAPC recognizes that traffic deaths and serious injuries are preventable and that transportation planning, design, operations, and investment decisions play an important role in preventing those outcomes; and

WHEREAS, LAPC recognizes that achieving zero will require sustained collaboration among regional partners and a comprehensive approach to addressing roadway design, speed, human behavior, vehicle safety, emergency response, and other factors that influence safety;

And,

NOW, THEREFORE, BE IT RESOLVED: that the LAPC approves the La Crosse Regional Transportation Safety Plan, the Safe Streets and Roads for All Comprehensive Safety Action Plan for the La Crosse, WI – La Crescent, MN metropolitan planning area;

And,

BE IT FURTHER RESOLVED: that the LAPC commits to a goal of Vision Zero – a transportation system in which no person is killed or seriously injured while traveling in the LAPC metropolitan planning area;

And,

BE IT FURTHER RESOLVED: that the LAPC commits to a target goal of zero traffic-related fatalities and serious injuries by year 2055, with a target of achieving an average annual reduction of 5 percent in fatalities and serious injuries.

LA CROSSE AREA PLANNING COMMITTEE

Patrick Barlow, Chair

Bob Gollnik, Executive Director
Dated: October 21, 2026